

## Message Text

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ACTION CU-04

INFO OCT-01 ARA-11 ADP-00 USIA-12 PA-03 PRS-01 INR-10

CIAE-00 NSAE-00 /042 W

----- 039870

R 081800 Z JUN 73

FM AMEMBASSY BRIDGETOWN

TO SECSTATE WASHDC 5812

INFO AMEMBASSY KINGSTON

AMEMBASSY GEORGETOWN

AMEMBASSY PORT OF SPAIN

C O N F I D E N T I A L SECTION 1 OF 2 BRIDGETOWN 811

E. O. 11652 GDS

TAGS: SCUL PFOR BB

SUBJ: EDX: NEW RESTRICTIONS IMPOSED BY GOVERNMENT OF  
BARBADOS

REF: A) PORT OF SPAIN 910, JULY 24, 1972; B) BRIDGETOWN  
793, JULY 25, 1972; C) STATE 142716, AUG. 7, 1972

FROM AMBASSADOR

1. SUMMARY - EMBASSY HAS RECEIVED DIPLOMATIC NOTE FROM  
GOB DATED 28 MAY REFERRING TO " THE SUBJECT OF OFFERS WHICH  
ISSUE PERIODICALLY FROM FOREIGN GOVERNMENTS FOR THE TRAINING  
OF BARBADIAN NATIONAL IN VARIOUS AREAS OF ENDEAVOUR."  
SUBSTANCE OF NOTE ( BUT NOT RATIONALE) BEARS REMARKABLE  
SIMILARITY TO JULY 17, 1972 AIDE MEMOIRE GIVEN TO CHIEFS  
OF MISSION OF FOREIGN EMBASSIES IN TRINIDAD AND TOBAGO  
AS REPORTED IN REF. E, I. E., GOB WILL DECIDE WHO IS TO BE  
CHOSEN FOR ANY FOREIGN GOVERNMENT GRANT. REF B REPORTED  
EDX SITUATION HERE AT TIME SUBJECT CAME UP IN TRINIDAD, AND  
INCLUDED MY VIEWS " SHOULD GOTT' S PROCEDURES AS DESCRIBED  
PARA 1 REFTEL A PROVE CONTAGIOUS AND SPREAD HERE." CON-  
TAGION NOW HERE AND MAY POSE SMALL PROBLEM IN BARBADOS, AL-  
THOUGH NOT IN WIAS. WE HAVE TAKEN FIRST INFORMAL STEP,  
AND REQUEST UP- TO- DATE DEPT. GUIDANCE ON PROPOSED FURTHER  
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PROCEDURE, BEFORE FORMALLY REPLYING TO NOTE.

2. AFTER STATING THAT GOB APPRECIATES AND WELCOMES SUCH OFFERS OF ASSISTANCE NOTE STATES THAT IT CONSIDERS THAT THEY SHOULD BE COORDINATED AGAINST THE BACKGROUND OF GOB'S OVERALL TRAINING PRIORITIES, AND THAT IT IS IMPERATIVE THAT THERE BE CONSULTATION BETWEEN GOB AND DONOR GOVERNMENT BEFORE ANY AWARDS ARE MADE. NOTE STATES THAT " IN ORDER TO ENSURE THAT THE SKILLS/ EXPERTISE GAINED BY BARBADIANS AS A RESULT OF SUCH AWARDS MAY BE USED TO MAXIMUM BENEFIT, GOB HAS DECIDED TO ESTABLISH GUIDELINES REGULATING ALL OFFERS BY FOREIGN GOVERNMENTS OF FELLOWSHIPS, SCHOLARSHIPS, TRAVEL GRANTS, AND SPONSORED VISITS TO NATIONALS OF BARBADOS."

3. OMITTING THOSE PARAGRAPHS WHICH ARE NOT APPLICABLE, I. E., - GOVERNMENTS WITH WHICH BARBADOS HAS NO DIPLOMATIC RELATIONS AND EXCEPTIONS WHERE SPECIAL ARRANGEMENTS EXIST SUCH AS BETWEEN CIDA AND GOB ECONOMIC PLANNING UNIT AND BETWEEN BRITISH DEVELOPMENT DIVISION AND TRAINING DIVISION OF PM'S OFFICE, NEW RULES ARE AS FOLLOWS:

A. ALL OTHER " OFFERS SHOULD BE CHanneled THROUGH MINEXTAFF. NATIONALS SHOULD NOT BE CONTACTED DIRECT, WHETHER THEY ARE CIVIL SERVANTS OR PRIVATE INDIVIDUALS;

B. " THE APPROPRIATE AUTHORITY WILL ASSESS AND ADVERTISE THE AWARDS AND BE RESPONSIBLE FOR THE SCREENING OF APPLICANTS;

C. " THE DONOR GOVERNMENT MAY NOMINATE A REPRESENTATIVE TO PARTICIPATE IN THE FINAL SELECTION PROCESS;

D. " THE DONOR GOVERNMENT WILL BE INFORMED OF THE NAME OF THE NOMINEE(S) THROUGH THE APPROPRIATE DIPLOMATIC CHANNELS;

E. " WHEREVER POSSIBLE, OFFERS SHOULD BE RECEIVED BY THE GOVERNMENT AS FAR IN ADVANCE AS POSSIBLE OF THE DATE ON WHICH THE TRAINING IS DUE TO COMMENCE IN ORDER TO ALLOW SUFFICIENT TIME FOR PROCESSING."

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4. NOTE FURTHER STATES THAT " GOB WISHES TO EMPHASIZE THAT STEPS OUTLINED ABOVE ARE TO BE FOLLOWED WITHOUT EXCEPTION AND CONFIDENTLY LOOKS FORWARD TO THE FULL COOPERATION OF FOREIGN GOVERNMENTS IN THE OBSERVANCE OF THESE PROCEDURES." NOTE CONCLUDES WITH STATEMENT THAT GOB WILLING TO ELUCIDATE ANY POINTS RAISED IN THIS COMMUNICATION WHICH MAY NEED CLARIFICATION.

5. EMBASSY BELIEVES THAT WE SHOULD ATTEMPT TO SEPARATE THOSE FEW 30- DAY LEADER GRANTS AVAILABLE TO BARBADOS FOR VERY SPECIAL INDIVIDUALS FROM ORDINARY TRAINING PROGRAMS, OF WHICH WE OFFER NONE, TO GET EXCEPTION MADE. THIS MAY PROVE DIFFICULT TO DO SINCE THE NEW RULES SPECIFICALLY REFER TO " SPONSORED VISITS," AND TO " WITHER CIVIL SERVANTS OR PRIVATE INDIVIDUALS." WITH THIS IN MIND, AND REFERRING TO DEPT. GUIDANCE PROVIDED PORT OF SPAIN ( REFTEL C) I DECIDED TO FOLLOW THE INFORMAL APPROACH RECOMMENDED IN PARA 3 OF THAT COMMUNICATION BEFORE EITHER ASKING FURTHER DEPT. GUIDANCE OR REPLYING TO NOTE.

6. DURING INFORMAL CONVERSATION WITH C. B. WILLIAMS, PERMSEC, MINEXTAFF, JUNE 5, I NOTED THAT THE ONLY USG PROGRAM PRESENTLY OFFERED HERE IS THE INTERNATIONAL VISITORS PROGRAM, SPECIFICALLY FOR LEADERS, WHICH DOES NOT INVOLVE STUDY OR TRAINING, BUT IS FOR THE PURPOSE OF CONSULTATION WITH COLLEAGUES AND TRAVEL AT THE INITIATIVE OF THE INVITEE. I REFERRED TO OUR AGREEMENT WITH, AND AT THE REQUEST OF, THE PM ( REFTEL B), TO MAKE ARRANGEMENTS FOR GRANTS FOR GOB HIGH OFFICIALS ( SUCH AS THAT GIVEN MIN. OF COMMUNICATIONS FRED SMITH IN 1972) THROUGH COORDINATION WITH THE PM' S OFFICE.

7. SINCE WILLIAMS APPEARED VERY VAGUE ABOUT THIS ARRANGEMENT, I EXPLAINED TO HIM HOW, IN CONNECTION WITH THE 1973 GRANTS, WE HAD FOLLOWED THIS PROCEDURE BY INFORMING THE PM THAT WE WOULD LIKE TO SELECT FOR FY 1973 ANOTHER REPRESENTATIVE OF THE DEMOCRATIC LABOUR PARTY ( THE PM' S RULING PARTY) WHO HOLDS HIGH POLITICAL OFFICE AND SUGGESTED THREE NAMES INCLUDING TWO CABINET MINISTERS AND ONE M. P. WHO IS ALSO A PARLIAMENTARY SECRETARY. AFTER A LONG DELAY, THE PM INDICATED THAT HE PREFERRED THE NOMINATION OF THE

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MINISTER OF HEALTH DR. RAMESES CADDLE. CADDLE' S GRANT WAS AUTHORIZED, TRAVEL RESERVATIONS MADE, ETC., BUT HE UNFORTUNATELY HAD TO DEFER HIS TRAVEL BEYOND THE LAST POSSIBLE 1973 DATE, BUT WAS INFORMED THAT HIS VISIT COULD

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ACTION CU-04

INFO OCT-01 ARA-11 ADP-00 USIA-12 PA-03 PRS-01 INR-10

CIAE-00 NSAE-00 /042 W

----- 039874

R 081800 Z JUN 73

FM AMEMBASSY BRIDGETOWN

TO SECSTATE WASHDC 5813

INFO AMEMBASSY KINGSTON

AMEMBASSY GEORGETOWN

AMEMBASSY PORT OF SPAIN

C O N F I D E N T I A L SECTION 2 OF 2 BRIDGETOWN 811

COME FROM THE FY 1974 PROGRAM. I ALSO INFORMED WILLIAMS OF THE ADDITIONAL PERSON ALREADY AUTHORIZED BY THE DEPT. FOR FY 1974, ( WILFRED BECKLES, ASSISTANT REGISTRAR, UWI, HERE) AND OF THE THREE OTHER FINE PEOPLE WITH WHOM AN FY 1974 GRANT HAD BEEN EXPLORED. ( NAMES LISTED IN LETTER JUNE 1 FROM DCM TO BRINTON, CU) I SAVED FOR A MORE FORMAL DISCUSSION OR REPLY ANY REFERENCE TO OUR WORLD-WIDE PROCEDURE ON THESE MATTERS AS INDICATED IN PARA 2 OF REF C., OR TO THE SIMPLE FACT THAT THE AUTHORITY FOR THE IVP CLEARLY STATES THAT " INTERNATIONAL VISITORS ARE NOMINATED FOR GRANTS BY FOREIGN SERVICE POSTS SUBJECT TO THE APPROVAL OF THE DEPARTMENT (12 FAM, 407.1-3 B).

8. WILLIAMS ADVISED ME TO MAKE AN OFFICIAL REPLY BY NOTE STATING THE CASE FOR THE LEADER PROGRAM OR REQUESTING AN EXCEPTION TO BE MADE. HE ADDED THAT HE WAS IN NO POSITION TO COMMENT ON WHAT I HAD SAID, NOR TO EXPRESS ANY OPINION WHATSOEVER ABOUT THIS SUBJECT, OR WHAT MIGHT BE THE RESULT OF THE NOTE IN REPLY BECAUSE THE MATTER IS " HIGHLY POLITICAL." DOUBTLESS SOME HIGH LEVEL MEMBERS OF THE DLP ( GOVERNMENT) WOULD RESENT OUR NOMINATION OF ANY BLP MEMBERS. DURING EACH OF THE PAST TWO YEARS ONE MEMBER OF THE BLP ( OPPOSITION) ( HENRY FORDE - TOM ADAMS) HAS BEEN NAMED TO MATCH ONE MEMBER OF THE DLP ( FRED SMITH - RAMESES CADDLE). WE HAVE NOT ASKED THE GOB' S VIEWS ON

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NOMINATION OF EITHER BLP MEMBERS OR PRIVATE CITIZENS, - MEDIA, ACADEMIC, OR CULTURAL LEADERS, ETC., - QUITE OUTSIDE THE POLITICAL FIELD.

9. OUR LIST OF NOMINEES HAS BEEN VERY CAREFULLY BALANCED BOTH WITHIN BARBADOS AND BETWEEN BARBADOS AND THE WEST INDIES ASSOCIATED STATES ( LATTER INCLUDED IN THE PROGRAM, BEGINNING IN 1971 FOLLOWING CASP RECOMMENDATION). MUCH TIME AND EFFORT HAS BEEN EXPENDED BY THE EMBASSY COMMITTEE, ABLY CHAIRED BY THE DCM, SINCE WE LOST USIS, IN DETERMINING PRIORITIES TO MAKE THE BEST USE OF THE FEW LEADER GRANTS WE HAVE, TO PROMOTE U. S. INTERESTS IN THE ENTIRE EASTERN CARIBBEAN. WE CANNOT , OF COURSE, PERMIT THE GOB TO DECIDE WHOM WE MAY INVITE FROM BARBADOS. FORTUNATELY, THERE EXISTS A VERY IMPORTANT RESERVOIR OF POTENTIAL LEADERSHIP IN THE 6 WIAS STATES, IN SOME OF WHICH U. S. INTERESTS ARE, OR SOON WILL BE, AS IMPORTANT AS BARBADOS, A RESERVOIR WHICH HAS BARELY BEEN TAPPED BECAUSE WE HAVE HAD TO SPREAD SO THINLY. SINCE 1971 WE HAVE BEEN ABLE TO PROVIDE ST. VINCENT AND ST. KITTS- NEVIS- ANGUILLA ONLY ONE GRANT EACH, ANTIGUA AND DOMINICA TWO EACH, GRENADA ( BECOMING INDEPENDENT 1974) AND ST. LUCIA THREE EACH, ALTHOUGH THERE ARE MANY GOOD CANDIDATES IN THE WINGS, WHO HAVE NEVER SET FOOT IN THE U. S. ( WE HAVE NOT BEEN IN A POSITION TO CONSIDER THE COLONIES OF MONTSERRAT AND THE BVI AT ALL, AS A MONTSERRAT NEWSPAPER HAD NOTED.)

10. IF BARBADOS REFUSES TO PERMIT AN EXCEPTION TO ITS DECISION TO CHOOSE " SPONSORED VISITORS." - DESPITE MY BEST EFFORTS, I BELIEVE USG INTERESTS COULD BE AS WELL SERVED BY A SHIFT IN EMPHASIS ON THE ISLAND ORIGIN OF GRANTEES WITH THE EASTERN CARIBBEAN, SOME OF WHOM ARE LIKELY TO GO ON TO IMPORTANT REGIONAL JOBS, ( I. E., UWI, CDB OR CARIBBEAN COMMUNITY) AS LONG AS WE RETAIN THE TOTAL NUMBERS WE NOW HAVE. THAT IS PROBABLY A MORE IMPORTANT LONG- TERM CONSIDERATION THAN THE IMMEDIATE QUESTION OF WHAT EXCEPTIONS BARBADOS WILL ALLOW TO BE MADE TO ITS NEW RULES.

11. ACTION REQUESTED: BEFORE REPLYING AS REQUESTED BY WILLIAMS, I SHOULD BERY MUCH APPRECIATE UP- TO- DATE DEPT. VIEWS ASAP ON THIS SUDDENLY SENSITIVE SUBJECT .

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( COPY OF GOB NOTE ENCLOSED WITH LETTER TO BRINTON, CU.)  
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\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* CONFIDENTIAL

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**TAGS:** PFOR, SCUL, BB, JM  
**To:** CU  
GEORGETOWN  
KINGSTON  
PORT OF SPAIN  
SECSTATE WASHDC  
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